# The City of Daytona Beach, Florida



Annual Action Plan Summary (October 1, 2018 – September 30, 2019) Of The HUD Approved 2016-2020 Consolidated Plan (October 1, 2016 – September 30, 2020)

> Community Development Department 301 S. Ridgewood Ave. - Room 240 Daytona Beach, Florida

Improving Communities - Changing Lives

#### THE CITY OF DAYTONA BEACH ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT 301 South Ridgewood Avenue - Daytona Beach, Florida 32114

# 2018-2019 CITY OF DAYTONA ANNUAL ACTION PLAN FOR THE PERIOD OF October 1, 2018 – September 30, 2019

SUMMARY OF PLANNED GRANT PROGRAMS AND ACTIVITIES

The City of Daytona Beach is an Entitlement Jurisdiction and recipient of **Community Development Block Grant** (**CDBG**) and **HOME Investment Partnership Grant (HOME)** funds from the U.S. Department of Housing and Urban Development (HUD). Entitlement Jurisdictions are allocated these federal grant funds based on formulas using geographical housing data, population statistics, poverty levels, and other community measures. HUD has awarded grant funding to the City, for the period referenced, as follows:

#### Summary of Funding Awarded: October 1, 2018 – September 30, 2019

Type of Funding	Source of Funding	Funding Awarded	
Community Development Block Grant (CDBG)	<u>Federal</u> U.S. Department of Housing and Urban Development (HUD)	\$658,425	
HOME Investment Partnership (HOME)	<u>Federal</u> U.S. Department of Housing and Urban Development (HUD)	\$376,241	
	Total Funding	\$1,034,666	

## HUD REQUIREMENTS:

HUD require all Entitlement Jurisdictions being awarded CDBG and HOME grant funds to submit a <u>Consolidated</u> <u>Plan</u> every three (3) or five (5) years and an <u>Annual Action Plan</u> on a yearly basis.

The <u>Consolidated Plan</u> is a multi-year comprehensive master document that describes the conditions, goals, priorities, strategies, and expected outcomes relative to housing and community development needs in the jurisdiction's city limits over a three or five year period. The City completes and submits its Consolidated Plan every five years. The City's five year (2016-2020) Consolidated Plan was submitted and accepted by HUD after City Commission approval on July 20, 2016 (Resolution No. 16-207). HUD approved the City's Consolidated Plan on November 3, 2016.

The <u>Annual Action Plan</u> is essentially an annual application that HUD requires all Entitlement Jurisdictions to submit on a yearly basis for evaluation and approval prior to any disbursement of CDBG and HOME grant funds awarded. The Annual Action Plan summarizes strategic actions, activities, and programs that will address housing and community development needs over a one year period. The Action Plan must contain programs and activities consistent with the approved Consolidated Plan.

# Community Development Block Grant (CDBG)

The Community Development Block Grant is somewhat flexible in that it allows Entitlement Jurisdictions the opportunity to customize a wide range of grant eligible program activities that will help meet needs specific to the local community. CDBG funds must be expensed only on activity that occur within the official boundaries of the jurisdiction and <u>must serve low to moderate income households/communities</u>.

Additionally, all CDBG funds expensed must address and satisfy at least one of the following <u>national statutory</u> <u>objectives</u>:

1) Decent and affordable housing; 2) Suitable living environments; and/or 3) Expand economic opportunities.

#### PLANNED USE OF FUNDS:

Planned activities using **CDBG** grant funds from HUD are as follows:

	Eligible Grant Activity and Description	Funding Source	Planned Activities and Expenses
1.	<u><b>Planning and Administration</b></u> : Expenses pertaining to general oversight, management, implementation, coordination, and planning cost associated with executing grant activities. <u>The maximum amount of funding that can be expensed in this category cannot exceed 20 percent of the grant allocation amount</u> .	CDBG	\$131,685 Staff salaries and department operational costs
2.	<ul> <li>Public Facilities and Infrastructure Improvements: Expenses to improve public facilities that are "open to the public" and improve infrastructure within eligible census tracts to promote suitable living environments in the community.</li> <li>Public facilities pertain to neighborhood centers, recreational centers, libraries, parks and playgrounds.</li> <li>Infrastructure Improvements pertain streets, curbs, and water and sewer line projects. Grant funds cannot be used for typical local government responsibilities regarding maintenance and repair - e.g. filling potholes, repairing cracks in sidewalks, replacing street light bulbs, mowing grass, and etc</li> <li>Acquisition, Disposition, Clearance and Relocation: Expenses for development of real property in low-income neighborhoods and eligible census tracts for a public benefit/purpose. Cost to acquire, construct, install, or rehabilitate non-permanent housing activity for the purpose of: 1) Senior Centers serving the elderly and/or the handicapped; 2) Facilities for temporary shelter and transitional housing for the homeless, including battered spouses, disaster victims, runaway children, drug offenders, and parolees; 3) Youth Center Facilities intended primarily for young people up to 19 years old, including playground and recreational Facilities that are part of the youth center; 4) Neighborhood Facilities and Recreational Facilities that principally serve eligible neighborhoods used for social services, open space recreation, libraries or multi-purpose activities; and other eligible Public Facilities and Infrastructure Improvement activities.</li> </ul>	CDBG	\$200,000Plan toimprove one ortwo communityrecreationfacilities(SunnylandPark RecreationCenter andSuburbiaEstatesCommunityPark)Installation ofBathrooms,ADAaccessibility,Park Lighting,Courts,etc.

	Eligible Grant Activity and Description	Funding Source	Planned Activities and Expenses
3.	<b>Public Services</b> : Expenses to provide services/activities that assist residents with achieving self-sufficiency. Funds may be expensed to pay for labor, supplies, and cost to operate and/or maintain the portion of a facility in which the public service is located. <i>The maximum funding that can be expensed cannot exceed 15 percent of the grant allocation</i> . Public service activities include: 1) services for senior citizens; 2) services for homeless persons, 3) youth services; 4) handicapped services; 5) drug abuse counseling; 6) homebuyer education counseling; 7) employment training; 8) mental health services; 9) health services; 10) substance abuse services; 11) child care services; 12) battered/abused spouses; 13) abused/neglected children; 14) crime prevention/awareness; and 15) housing counseling. The public service must be new, or if already an existing service, the service must be a quantifiable increase in the level of the public service being rendered.	CDBG	<b>\$30,000</b> Plan to help fund an agency operational cost to assist with addressing Homelessness
4.	<ul> <li>Housing Services: Expenses for cost associated with implementing housing programs and services. Housing program and services entail acquisition, clearance, demolition, construction, rehabilitation, and homeownership assistance for income ligible residents. Expenses to deliver housing services also include contracted services for home inspections, lead-based testing, project feasibility assessment, and repair/rehabilitation work write up specifications.</li> <li>Scope of Housing Programs and Services include but not limited to:         <ul> <li>Housing Delivery - Entail staff time to provide preliminary eligibility determination, counseling, budgeting, credit counseling, financing options, home maintenance education, purchasing and closing process, home inspections and repair need assessments.</li> </ul> </li> <li>Housing Rehabilitation of owner occupied single family homes for low to moderate income residents. Entail correcting and/or eliminating roof, electrical, plumbing, heating, and any other structural threats to life, health and safety. Involve restoration to current building codes for safe, descent, and sanitary living conditions. Contractors selected to complete the repair work needed is done through the City's bid purchasing process. The City record liens on all properties that receive rehabilitation assistance to secure the grant funds expensed. The lien terms can be up to twenty years depending on the amount of grant funds expensed on the unit. The lien will remain on the property until the number of years specified in the deferred forgivable mortgage agreement is satisfied or the homeowner payback the funds expensed.</li> <li>Assist eligible first-time homebuyers in obtaining an affordable home. The program provides down payment and closing cost assistance to income eligible residents seeking to purchase their first affordable home. The applicant must be able to secure financing with a lender and comply with the terms of the forgivable mortgage agreee</li></ul>	CDBG	\$296,740 Plan to inspect forty (40) owner- occupied homes to assess and determine housing repairs needed. Plan to Rehabilitate five (5) owner- occupied single family homes. Plan to assist one (1) resident with the purchase of an affordable single family home.
	Total Grant Award:	CDBG	\$658,425

# HOME Investment Partnership Grant (HOME)

The HOME Investment Partnership Grant is designed exclusively to increase decent housing and affordable homeownership opportunities for very low and low income residents. HOME funds must be used for housing related activities. Eligible housing activities include tenant-based rental assistance, housing rehabilitation, homebuyer assistance, and new construction of housing.

#### PLANNED USE OF FUNDS:

Planned activities using **<u>HOME</u>** grant funds from HUD are as follows:

	Eligible Grant Activity and Description	Funding Source	Planned Activities and Expenses
1.	<b>HOME Planning and Administration</b> : Funds used for general oversight, management, implementation, coordination, and planning cost associated with executing the grant activities. <u>The maximum funding obligated cannot exceed 10 percent of each year's grant allocation</u> .	HOME	<u>\$37,624</u> Staff salaries and department operational costs
2.	<b>Set-Aside Requirement</b> : Per HUD regulations, <u>a minimum of 15 percent</u> of the grant annual allocation must be set-aside for Community Housing Development Organizations (CHDOs) to create affordable rental housing occupied by low income residents.	HOME	<u>\$56,436</u> Minimum Required Set Aside Amount
3.	<ul> <li><u>Housing Services</u>: Expenses for cost associated with implementing housing programs and services. Housing program and services entail acquisition, clearance, demolition, construction, rehabilitation, and homeownership assistance for income eligible residents. Expenses to deliver housing services also include contracted services for home inspections, lead-based testing, project feasibility assessment, and repair/rehabilitation work write up specifications.</li> <li><u>Scope of Housing Programs and Services include but not limited to</u>:</li> <li><u>Housing Delivery</u> - Entail staff time to provide preliminary eligibility determination, counseling, budgeting, credit counseling, financing options, home maintenance education, purchasing and closing process, home inspections and repair need assessments.</li> <li><u>Housing Rehabilitation of owner occupied single family homes for low to moderate income residents</u>. Entail correcting and/or eliminating roof, electrical, plumbing, heating, and any other structural threats to life, health and safety. Involve restoration to current building codes for safe, descent, and sanitary living conditions. Contractors selected to complete the repair work needed is done through the City's bid purchasing process. The City record liens on all properties that receive rehabilitation assistance to secure the grant funds expensed. The lien terms can be up to twenty years depending on the amount of grant funds expensed on the unit. The lien will remain on the property until the number of years specified in the deferred forgivable mortgage agreement is satisfied or the homeowner payback the funds expensed.</li> <li><u>Assist eligible first-time homebuyers in obtaining an affordable home</u>. The program provides down payment and closing cost assistance to income eligible residents seeking to purchase their first affordable home. The applicant must be able to secure financing with a lender and comply with the terms of the forgivable mortgage agreement.</li> </ul>	HOME	<b>\$282,181</b> Plan to Rehabilitate two (2) owner- occupied single family homes. Plan to assist eight (8) residents with the purchase of an affordable single family home.
	Total Grant Amount:	HOME	\$376,241

# **Planned Objectives**

### Annual Action Plan October 1, 2018 - September 30, 2019

Obj #	Specific Objectives	Sources of Funds	Performance Indicators	Expected Units to be completed	Expected Cost	Outcome Objective *
	Planning and Administration					
21A	General oversight, management, implementation, coordination, and	HOME	Up to 10% of Grant Award	N/A	\$37,624	N/A
	planning cost to execute grant activities.	CDBG	Up to 20% of Grant Award	N/A	\$131,685	N/A
	Rental Housing Objectives					
01 12 14A 14B 14G	Affordable Rental Housing <u>CHDO</u> <u>Set Aside</u> Increase the supply of affordable rental housing and Improve the quality of affordable rental housing	HOME	Number of rental units made available for low income residents	0	\$56,436	DH-01 DH-02
	Owner Occupied Housing Objectives					
14H	Housing Rehabilitation Improve the quality of owner occupied housing for elderly, permanently disabled, and low income residents.	HOME	Number of units repaired to promote safe, sanitary, and	2	\$50,000	DH-01
		CDBG	decent housing conditions	5	\$116,740	
	Affordable Home Ownership Assistance	HOME	Number of first time home buyers	8	\$232,181	
13	Increase availability of affordable owner housing and improve access to affordable owner housing	CDBG	assisted with ownership of an affordable home	1	\$30,000	DH-01 DH-02
14H	Housing Rehabilitation Delivery Cost Inspections and Assessments. - Increase availability of affordable owner occupied housing and sustain safe, descent and sanitary conditions of existing owner occupied housing	CDBG	Contracted housing inspections and assessments to determine feasibility of work to be done on housing units. Also entail other operating cost (counseling, salaries and general operating)	40	\$150,000	DH-01 DH-02
	Public Facilities Objectives					
03	Improve /increase quality of facilities availability in low income neighborhoods	CDBG	Number of improved community or public facilities in low income	2	\$200,000	SL-01

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			neighborhoods			
_	Public Services Objectives					
05	Sub-recipients Improve/increase quality of life and assist residents to obtain self- sufficiency.	CDBG	Number of persons served	10	\$30,000	SL-01

#### \*Outcome/Objective Codes

	Availability/Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living	SL-1	SL-2	SL-3
Environment			
Economic	EO-1	EO-2	EO-3
Opportunity			

## Affordable Housing goals - 91.220(g)

 Describe the one-year goals for the number of homeless, non-homeless, and specialneeds households to be provided affordable housing using funds made available to the jurisdiction and one-year goals for the number of households to be provided affordable housing through activities that provide rental assistance, production of new units, rehabilitation of existing units, or acquisition of existing units using funds made available to the jurisdiction. The term affordable housing shall be defined in 24 CFR 92.252 for rental housing and 24 CFR 92.254 for homeownership.

#### Table 3B Affordable Annual Housing Completion Goals

Grantee Name:	Expected	Actual	F	unding	Resour	ces
City of Daytona Beach, FL Program Year: October 1, 2018 - September 30, 2019	Annual Number of Units To Be Completed	Annual Number of Units Completed	CDBG	номе	ESG	норwa
BENEFICIARY GOALS (Sec. 215 Only)						
Homeless households						
Non-homeless households						
Special needs households						
Total Sec. 215 Beneficiaries*						
RENTAL GOALS (Sec. 215 Only)				J		
Acquisition of existing units						
Production of new units						

Rehabilitation of existing units	0			
Rental Assistance				

## Table 3B Affordable Annual Housing Completion Goals... CONTINUED...

Grantee Name:	Expected	Actual	F	unding	Resour	ces
City of Daytona Beach, FL Program Year: October 1, 2018 – September 30, 2019	Annual Number of Units To Be Completed	Number of UnitsNumber of UnitsTo BeCompleted		НОМЕ	ESG	НОРЖА
Total Sec. 215 Affordable Rental	0			$\boxtimes$		
HOME OWNER GOALS (Sec. 215 Only)						
Acquisition of existing units						
Production of new units						
Rehabilitation of existing units	7			$\boxtimes$		
Homebuyer Assistance	9					
Total Sec. 215 Affordable Owner	16					
COMBINED RENTAL AND OWNER GOALS (Sec. 215 Only)						
Acquisition of existing units						
Production of new units						
Rehabilitation of existing units	7			$\square$		
Rental Assistance						
Homebuyer Assistance	9			$\square$		
Combined Total Sec. 215 Goals*	16					
OVERALL HOUSING GOALS (Sec. 215 + Other Affordable Housing)						
Annual Rental Housing Goal	0			$\square$		
Annual Owner Housing Goal	16			$\boxtimes$		
Total Overall Housing Goal	16	, <b></b> ,		$\boxtimes$		

HUD allows jurisdictions the opportunity to tailor, coordinate and administer housing and community development activities specific to its local needs. The planned activities described above were based on the Five Year Consolidated Plan survey responses from residents and community partner organizations (e.g. Non-Profit Housing agencies, Realtors, Social Services, Churches, etc.). The City also partnered with Florida Housing Coalition, Inc., a HUD certified "Regulations Specialist" recognized as Florida's leading authority on policies, training, and technical assistance, to complete an "Analysis of Impediments to Fair Housing Choice Report" requireand a housing survey. Survey results were as follows:

	Priori	ty of Needs and Services Ranking
		= highest responses) (4 = lowest responses)
1	HOUSING NEEDS (Highest Responses)	Image: Tesponses)       (4 = Towest responses)         Needs that address decent single family and affordable         rental housing for persons having low to moderate income.         Specific Housing Services Ranking:         1_Affordable & decent rental housing         2_Housing for disabled persons         3_Financial assistance to purchase a home         4_Fair housing for senior citizens needs         6_Financial assistance to make home repairs
2	GENERAL PUBLIC SERVICE NEEDS	Needs that assist non-profit agencies in providing essential services to low to moderate income and/or disabled persons.         Specific Public Service Needs Ranking: 1_General Health Services 2_Services for the elderly & disabled persons 3_Transportation Services 4_ Employment Training
		5_Mental Health Services 6_Youth Counseling & Mentoring (13 to 19) 7_Child Care Services 8_Crime Prevention & Substance Abuse 9_Legal Services <b>Needs that improve or establish safe and suitable living</b>
3	PUBLIC FACILITIES AND IMPROVEMENT NEEDS	conditions in low income neighborhoods. Specific Improvement Needs Ranking: 1_Youth/Recreational facility 2_Neighborhood park 3_Sidewalk/Street improvements 4_Senior Center to serve elderly citizens 5_Water/Sewer/Drainage improvements
4	ECONOMIC DEVELOPMENT NEEDS	Needs that provide essential services for low to moderate income individuals seeking opportunities of going into business and/or staying in business. Specific Economic Development Needs Ranking:
	<mark>(Lowest Responses)</mark>	<ul><li>1_General Support Services-(i.e. accounting and business plans)</li><li>2_Financial Resources and Awareness</li><li>3_Business Counseling, Licensing, Marketing and Referral</li></ul>

# **Geographic Distribution**

 Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

At least **70%** of the City of Daytona Beach planned activities will benefit low to moderate income residents. Most of activities that will be undertaken using CDBG and HOME funds are expected to impact Areas of Minority Concentration (AMOC). The funds will only be used: 1) In IRS qualified census tracts for community based projects; and 2) income eligible residents receiving direct services and assistance. Specific geographical distributions for planned activities are as follows:

<u>Public Services activity</u>: Service providers (sub-recipients) funded to deliver Public Service activity will be required to certify and satisfy that at least 70% of their clients served are low to moderate income and/or the service is located in a qualified census tract area.

<u>Public Facilities activity</u>: Public facilities improvement activity will be done only in eligible IRS qualified census tract areas.

<u>Owner-occupied Housing activity:</u> Units rehabilitated or reconstructed under the City's owner-occupied housing programs will be done citywide. Eligibility will be based on household income guidelines published by HUD. Historically, the majority of units completed in the past were located in low and moderate-income census tracts areas and served mostly elderly, disabled, minority, and/or female-head-of households.

<u>First-time Home Buyers activity</u>: Eligibility will be based on household income guidelines published by HUD. Assistance will be provided citywide. Historically, the majority of units completed in the past were located in low and moderate-income census tracts; and virtually all recipients' were minorities and/or female-head-of households.

<u>Community Housing Development Organizations (CHDO) activity</u>: Units acquired, rehabilitated, or newly constructed for affordable rental housing will be done citywide. Historically, the majority of units completed in the past were located in low-income census tracts; and tenants tended to be minorities and/or female-head-of households.

## **Eligible Census Tracts in the City of Daytona Beach**

#### IRS Section 42(d)(5)(B) Qualified Census Tracts for Daytona Beach, FL are as follows:

<u>Tract 815.00 boundaries</u> – North (Mason Ave) - South (San Juan Ave/Wisconsin Pl/Daytona St./Michigan Ave/Main St Bridge) - East (Halifax River) – West (Florida East Coast Railway)

<u>Tract 816.00 boundaries</u> – North (Brentwood Dr) - South (North St) - East (Florida East Coast Railway) – West (N Nova Rd)

<u>Tract 817.00 boundaries</u> – North (Fountain Lake Blvd/Derbyshire Rd/6<sup>th</sup> St) – South (Mason Ave) – East (Nova Rd) – West - (Jimmy Ann Dr)

<u>Tract 818.00 boundaries</u> – North (Mason Ave) – South (W- ISB) – East (Nova Rd) – West - (Clyde Morris Blvd)

<u>Tract 819.00 boundaries</u> – North (North St) - South (Dr. Mary McLeod Bethune Blvd/N. Lincoln St/State St/Dr. Mary McLeod Bethune Blvd) - East (Florida East Coast Railway) – West (N. Nova Rd)

<u>Tract 820.00 boundaries</u> – North (Dr. Mary McLeod Bethune Blvd/N. Lincoln St/State St/Dr. Mary McLeod Bethune Blvd/N. Segrave St/San Juan Ave/Wisconsin Pl/1<sup>st</sup> Ave/Daytona St./Michigan Ave/N. Beach St/Main St Bridge) – South (Magnolia Ave/Live Oak/South Beach St to Halifax River parallel to Marina Point) – East (Halifax River) – West - (Nova Road)

<u>Tract 821.00 boundaries</u> – North (Magnolia Ave) – South (Shady Pl) – East (Florida East Coast Railway) – West - (S. Nova Road)

<u>Tract 822.01 boundaries</u> – North (Live Oak Ave.) – South (Beville Road) – East (Halifax River) – West - (US 1 – Ridgewood Ave)

<u>Tract 823.01 boundaries</u> – North (LPGA Blvd) – South (W. International Speedway Blvd) – East (N Clyde Morris Blvd) – West - (Interstate 95)

<u>Tract 925.00 boundaries</u> – North (W. International Speedway Blvd) – South (Beville Rd) – East (S Nova Road) – West - (Interstate 95)

# **Citizen Participation**

A public notice was published in the Daytona Beach News-Journal on May 12, 2018 to promote public awareness and allow citizen participation during the grant planning process. The public notice invited residents to review a draft of the Annual Action Plan, comment on the draft plan, and attend the scheduled public meeting regarding the proposed Action Plan. The public notice also included a description of planned activities and anticipated expenses regarding the use of CDBG and HOME funds being allocated to the City for the period October 1, 2018 through September 30, 2019.

The public review period for the draft Annual Action Plan was thirty (30) days and commenced on May 12, 2018. No citizen comments were received during the public review period or at the June 21, 2018 public meeting scheduled. However, if citizen comments were submitted, the City of Daytona Beach would accept, note, and evaluate the applicability and feasibility of comments received from citizens.

A Summary of the City of Daytona Beach actions regarding citizen participation in the development of the Annual Action Plan is as follows:

May 12, 2018 (Newspaper Advertisement notice) Public Meeting notice for public awareness and citizen participation.	Published in Daytona Beach News-Journal
June 21, 2018 (Public Meeting) Facilitated by City staff for citizen input on the 2018-2019 Annual Action Plan.	Held 5:30pm The City of Daytona Beach City Hall – Room 240 301 S. Ridgewood Avenue Daytona Beach, FL 32114
May 14, 2018 through June 14, 2018 (30 Day Citizen review and comment period) Public Notice advertised the 2018-2019 Annual Action Plan document available for public review & comment.	The City of Daytona Beach 301 S. Ridgewood Avenue Room 240 – Front Desk Daytona Beach, FL 32114
August 1, 2018 (City Commission Action to approve the 2018-2019 Annual Action Plan) A Public Meeting	6:00pm The City of Daytona Beach Chambers 301 S. Ridgewood Ave Daytona Beach, FL 32114

Certifications - Sec. 91.225

Attached

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